# Final Rule for Preventive Controls for Animal Food

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#### Background

Current Good Manufacturing Practice, Hazard Analysis, and Risk-Based Preventive Controls for Food for Animals

- Originally proposed: October 29, 2013
- Supplemental proposal: September 29, 2014
- Public comments: More than 2,400 for the original proposal; more than 140 for the supplemental proposal
- Final rule: September 17, 2015



#### Key Areas Addressed

- Establish Current Good Manufacturing Practices (CGMPs)
- Hazard Analysis and Risk-Based Preventive Controls
  - Each facility is required to implement a written food safety plan that focuses on preventing hazards in animal foods



## Who is Covered?

- In general, facilities that manufacture, process, pack or hold animal food
  - Facilities required to register with FDA under sec. 415 of the FD&C Act
  - Not farms
- Applies to domestic and imported food
- There are some exemptions and modified requirements for certain facilities



## **Exemptions from CGMPs**

- Establishments solely engaged in holding or transportation of one or more RACs
- <u>New:</u> Hulling, shelling, and drying nuts and hulls (without further manufacturing/processing)
- <u>New:</u> Cotton ginning (without further manufacturing/processing)



#### **Definition of Holding**

 Modified the definition of holding to include activities performed incidental to storage of an animal food (e.g., for safe or effective storage of that animal food) and activities performed as a practical necessity for distribution of that animal food. These include blending the same RAC and breaking down pallets, but not activities that would transform a RAC into a processed food.



# Impact of Farm Definition on Feed Mills

- Feed mills that are part of a farm are exempt from registering as a food facility and <u>are not subject to rule</u>
- For the feed mill to be part of the farm:
  - Raising animals and feed mill are under same management in one general location, AND
  - Animal food made at the mill is ONLY fed to animals under the farm's management



# Impact of Farm Definition on Feed Mills – cont.

- Feed mills that are not part of a farm and are required to register as a food facility <u>are subject to rule</u>
- Examples include:
  - Independent feed mill
  - Feed mill that makes food for contract farms
  - On-farm feed mill that makes food for animals under different management than the farm



#### **Qualified Facilities**

 Very small businesses are qualified facilities exempt from the full requirements for hazard analysis and risk-based preventive controls (but still have some requirements)

 Average less than \$2.5M per year in sales of animal food plus the market value of animal food manufactured, processed, packed or held without sale



# Requirements for a Qualified Facility

- Attestation the facility is a qualified facility; AND
- Attestation that hazards have been identified and that preventive controls have been implemented and are being monitored; OR
- Attestation facility is in compliance with an applicable non-Federal food safety law



#### **Requirement for Training**

- Individuals who manufacture, process, pack, or hold animal food must be qualified to perform their assigned duties
- Qualifications can come from education, training, or experience (or combination)
- Must have training in principles of animal food hygiene and animal food safety
  Training must be documented



#### CGMPs

- FDA Action in Final Rule
  - Revised the CGMPs based on comments and existing industry standards
  - Modified the requirements to be less prescriptive while maintaining a baseline to protect animal food against contamination that would be harmful to public health



#### CGMPs

- Personnel
- Plant and grounds
- Sanitation
- Water supply and plumbing
- Equipment and utensils
- Plant operations
- Holding and distribution
- Holding and distribution of human food by-products for use as animal food



# CGMPs (cont.)

- No requirements for hair nets, beard covers, special outer garments, or gloves
- Hand washing <u>as necessary and</u> <u>appropriate</u>
- Other precautions necessary to protect the animal food



# CGMPs (cont.)

- Require cleaning of animal food-contact surfaces of equipment, no sanitizing requirement unless necessary
- Water that contacts animal food or animal food-contact surfaces or packaging materials must be safe <u>for its intended use</u>



#### CGMPs (cont.)

- Less emphasis on sanitation and more emphasis on producing safe animal food
- Less stringent requirements for raw materials and ingredients
- Less specific requirements for equipment and utensils
- Overall more flexibility



## Human Food By-products for Use as Animal Food

- Human food by-products are not subject to animal food rule (except for provisions for holding and distribution) if:
  - Human food is produced in compliance with human food CGMPs and all applicable food safety requirements
  - Not further processed



## Holding and Distribution of Human Food By-Products

- Must be held in a manner that protects against contamination
  - Containers cleaned as necessary
  - Must be accurately identified during holding
  - Labeling that identifies common or usual name must be affixed to or accompany when distributed
- Shipping containers examined before use



# Further Processing of Human Food By-Product

- Further processing of by-products requires compliance with CGMPs
- Firm can choose to follow either the human food or animal food CGMPs for the processing
- Requires a hazard analysis
- If hazards identified, would need to implement a preventive control



#### Food Safety Plan

- Hazard analysis
- Preventive controls
- Supply-chain program
- Recall plan
- Procedures for monitoring
- Corrective action procedures
- Verification procedures



## PC Qualified Individual

 A qualified individual who has successfully <u>completed training</u> in the development and application of risk-based preventive controls at least equivalent to that received under a standardized curriculum recognized as adequate by FDA or is <u>otherwise qualified</u> through job experience to develop and apply a food safety system.



## Food Safety Plan – Hazard Analysis

- Hazard identification must consider known or reasonably foreseeable biological, chemical, and physical hazards
  - These could occur naturally, be unintentionally introduced, or be intentionally introduced for economic gain



# Food Safety Plan – Hazard Analysis

- Evaluation of hazards must include:
  - consideration of severity of illness/injury and probability of occurrence in absence of preventive controls
  - consideration of effect of factors such as formulation and processing of animal food, facility, equipment, ingredients, intended use
- Evaluation outcome is whether there is a hazard(s) requiring a preventive control



## Food Safety Plan – Preventive Controls

- Measures required to ensure that hazards are significantly minimized or prevented. These include:
  - Process controls
  - Sanitation controls
  - Supply-chain controls
  - Recall plan



## Food Safety Plan – Preventive Controls

- Not required when hazard is controlled by another entity later in the distribution chain
  - Disclose that animal food has not been processed to control an identified hazard
  - Obtain assurances hazard will be controlled



## Food Safety Plan - Monitoring

- Facility must have written procedures, including the frequency they are to be performed, for monitoring the preventive controls (as appropriate to the nature of the preventive control)
- Monitoring must be documented in records subject to verification



## Food Safety Plan – Corrective Actions and Corrections

- Facility must have written corrective action procedures for when preventive controls are not properly implemented
  - Identify and correct a problem
  - Reduce likelihood of occurrence
  - Evaluate animal food for safety
  - Prevent adulterated animal food from entering commerce



#### Food Safety Plan - Verification

- Includes (as appropriate to the facility, animal food and nature of the preventive control):
  - Validation of preventive controls
  - Verification of monitoring and corrective actions
  - Calibration of process monitoring and verification instruments
  - Product testing, environmental monitoring
  - Records review



# Reanalysis of Food Safety Plan

- At least every three years, or:
  - Whenever there is a significant change in activities at the facility that creates the potential for a new hazard or a significant increase in one previously identified
  - When there is new information about potential hazards associated with an animal food
  - After an unanticipated food safety problem
  - When a preventive control is ineffective



## Supply-Chain Program

- When the control is applied before receipt ("supply-chain applied control")
  - Must have a risk-based supply-chain program to ensure control of hazards in raw materials and other ingredients.



## Supply-Chain Program

- Use of approved suppliers
- Determine, conduct, and document appropriate supplier verification activities
  - Onsite audits (default for most serious hazards)
  - Sampling and testing
  - Review of relevant food safety records
  - Other as appropriate

Activity and frequency based on nature of hazard, where it is controlled and supplier performance



# Compliance Dates – Supply-Chain Program

 Separate compliance dates have been established for the supply-chain program provisions to accommodate compliance dates for suppliers of different sizes and subject to different rules (e.g., Produce Safety Standards, Foreign Supplier Verification Program)



#### Records

- Original or true copies with actual values and observations
- Identify the facility, lot code, date/time, signature/initials
- Exempt from part 11 requirements unless required by another regulation
- Retain for 2 years



## **Compliance Dates**

Business Size	CGMP Compliance	PC Compliance
Other Businesses	1 year	2 years
Small Business*	2 years	3 years
Very Small Business	3 years	4 years

\*Small Business – business with fewer than 500 full-time equivalent employees

◊ Very Small Business – Average less than \$2.5M per year in sales of animal food plus the market value of animal food manufactured, processed, packed or held without sale



# **PC** Training

- Food Safety Preventive Controls Alliance was established to develop the standardized curriculum for the PC rules
- 2.5-day training
- Train-the-Trainers (2 days)
- Learning Management System to manage course administration



#### Planned Guidances

- Current Good Manufacturing Practices
- Human Food By-Products for Use as Animal Food
- Hazard Analysis and Preventive Controls
- A Small Entity Compliance Guide that explains the actions a small or very small business must take to comply with the rule



#### Training and Technical Assistance

- Plans include:
  - Collaborating with the Food Safety Preventive Controls Alliance to establish training and technical assistance programs
  - Establishing a Food Safety Technical Assistance Network within FDA



#### For More Information

- Web site: http://www.fda.gov/fsma
- Subscription feature available
- To contact FDA about FSMA and find the new online form for submitting questions: http://www.fda.gov/Food/GuidanceRegulation/ FSMA/ucm459719.htm

